INDEPENDENT AUDITOR'S REPORTS, BASIC FINANCIAL STATEMENTS, SUPPLEMENTARY INFORMATION AND SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2010

## Table of Contents June 30, 2010

Officials		Page 1
Independent Auditor's Report		2-3
Management's Discussion and Analysis		4-14
Basic Financial Statements	Exhibit	
Government-wide Financial Statements		
Statement of Net Assets	A	16-17
Statement of Activities	В	18-19
Governmental Fund Financial Statements		
Balance Sheet	C	20
Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets	D	21
Statement of Revenues, Expenditures and Changes in Fund Balances	Ε	22-23
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement	F	24
of Activities		
Proprietary Fund Financial Statements	G	25
Statement of Net Assets	Н	26
Statement of Revenues, Expenses and Changes in Net Assets Statement of Cash Flows	I	27
Notes to Financial Statements		28-44
Required Supplementary Information	222 222	46
Budgetary Comparison Schedule of Revenues, Expenditures/Expenses and Chain Balances - Budget and Actual - All Governmental Funds and	anges	40
Proprietary Funds		47
Notes to Required Supplementary Information - Budgetary Reporting Schedule of Funding Progress for the Retiree Health Plan		48

# HIGHLAND COMMUNITY SCHOOL DISTRICT Table of Contents June 30, 2010

Other Supplementary Information	<u>Schedule</u>	<u>Page</u>
Nonmajor Governmental Funds	1	50
Combining Ralance Sheet	1 2	51
Combining Schedule of Revenues, Expenditures and Changes in	2	<i>3</i> 1
Fund Balances		
Nonmajor Enterprise Funds	3	52
Combining Statement of Net Assets	4	53
Combining Statement of Revenues, Expenses and Changes in		
Fund Net Assets	5	54
Combining Statement of Cash Flows	6	55
Schedule of Changes in Special Revenue Fund, Student Activity Accounts	7	56
Schedule of Revenues by Source and Expenditures by Function - All	8	57
Governmental Funds		
Schedule of Expenditures of Federal Awards		
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standard		58-59
Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control over Compl Accordance with OMB Circular A-133	iance in	60-61
Schedule of Findings and Questioned Costs		62-68
Audit Staff		69

# HIGHLAND COMMUNITY SCHOOL DISTRICT Officials June 30, 2010

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Mike Roberts  Ed Ossman Bruce Temple Robert Schneider, Jr. Cindy Michel Becky Hanson Kevin Engel	Board of Education (Before September 2009 Election) Board President  Board Member	2013 2011 2011 2011 2011 2013 2013
Mike Roberts  Ed Ossman Bruce Temple Robert Schneider, Jr. Cindy Michel Becky Hanson Kevin Engel	(After September 2009 Election) Board President  Board Member	2013 2011 2011 2011 2011 2013 2013
	School Officials	
Chris Armstrong	Superintendent	2010
Bev Colbert	District Secretary/Treasurer	Indefinite
C. Joseph Holland	Attorney	Indefinite

## KAY L. CHAPMAN, CPA PC

119 west Mississippi Drive Suite 3 Muscatine, Iowa 52761 563-264-1385

#### Independent Auditor's Report

To the Board of Education Highland Community School District

I have audited the accompanying financial statements of the governmental activities, business type activities, each major fund and the aggregate remaining fund information of Highland Community School District, Riverside, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements listed in the table of contents. These financial statements are the responsibility of District officials. My responsibility is to express opinions on these financial statements based on my audit.

I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe my audit provides a reasonable basis for my opinions.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of Highland Community School District as of June 30, 2010, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, I have also issued my report dated March 2, 2011 on my consideration of Highland Community School District's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of my audit.

Management's Discussion and Analysis, Budgetary Comparison Information and the Schedule of Funding Progress for the Retiree Health Plan on pages 4 through 14 and 46 through 48 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. I did not audit the information and express no opinion on it.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Highland Community School District's basic financial statements. Other supplementary information included in Schedules 1 through 6 and Schedule 8 Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in my audit of the basic financial statements and, in my opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. I previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the six years ended June 30, 2009 (which are not presented herein) and expressed unqualified opinions on those financial statements. In my opinion, the information set forth in the supplementary information for each of the seven years in the period ended June 30, 2010, appearing in Schedule 7, is fairly stated, in all material respects in relation to the basic financial statements from which it has been derived.

Kay S. Chaman, CA Re

Kay L. Chapman, CPA PC March 2, 2011

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Highland Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2010. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

#### 2010 FINANCIAL HIGHLIGHTS

- General Fund revenues increased from \$6,378,861 in fiscal 2009 to \$6,379,150 in fiscal 2010, while General Fund expenditures increased from \$6,647,054 in fiscal 2009 to \$6,738,525 in fiscal 2010. The District's General Fund balance decreased from \$(208,575) in fiscal 2009 to \$(567,450) in fiscal 2010, a 172% decrease.
- The flatness of the General Fund revenues was attributable to the underfunding of state aid and the 10% across-the-board budget cut that was implemented by Governor Culver in October 2009. The increase in expenditures was due primarily to an increase in the negotiated salary and benefits of the certified staff. The decrease in the General Fund balance was primarily due to the 10% across-the-board budget cut in the amount of \$311,629.

## USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Highland Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Highland Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year, as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.

Other Supplementary Information provides detailed information about the non-major governmental and enterprise funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the District.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

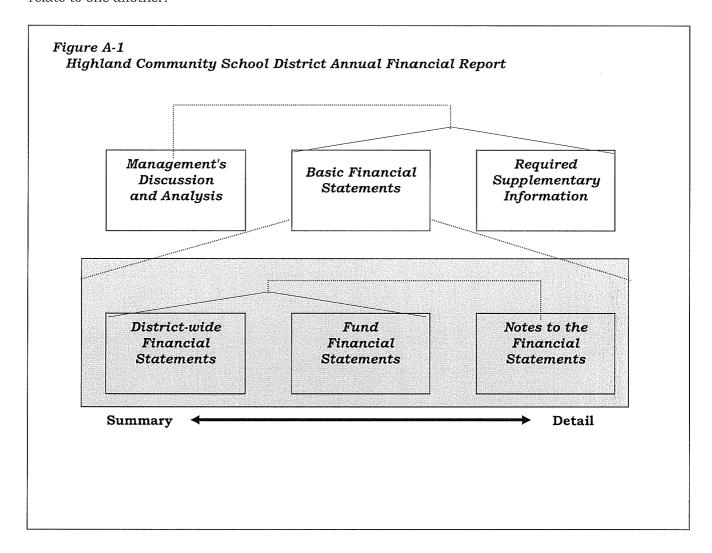


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

	Government-wide	Fund St	atements
	Statements	Governmental Funds	Proprietary Funds
Scope	Entire District	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses: food services and preschool program
Required financial statements	Statement of net assets     Statement of activities	Balance sheet     Statement of revenues, expenditures and changes in fund balances	<ul> <li>Statement of net assets</li> <li>Statement of revenues, expenses and changes in fund net assets</li> <li>Statement of cash flows</li> </ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long- term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long- term
Type of inflow/ outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid

#### REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net assets and how they have changed. Net assets – the difference between the District's assets and liabilities – are one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator

of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition and preschool programs are included here.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds, or to show that it is properly using certain revenues, such as federal grants.

The District has two kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, Special Revenue Funds, Debt Service Fund and Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's enterprise funds, one type of proprietary fund, are the same as its business type activities, but provide more detail and additional information, such as cash flows. The District currently has two enterprise funds, the School Nutrition Fund and Preschool Fund.

The required financial statements for proprietary funds include a statement of net assets, statement of revenues, expenses and changes in fund net assets and a statement of cash flows.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Figure A-3 below provides a summary of the District's net assets at June 30, 2010 compared to June 30, 2009.

Figure A-3

	Condensed Statement of Net Assets												
	Governr	nental	Tot	Total									
	Acti	vities	Activiti	es	Dist	Change							
	<u>2010</u>	2009	2010	2009	2010	2009	2009-2010						
Current and other assets	\$ 4,809,216	\$ 8,701,858 \$	15,360 \$	14,806	\$ 4,824,576	\$ 8,716,664	-44.65%						
Capital assets	8,128,534	5,110,219	19,043	19,397	8,147,577	5,129,616	58.83%						
Total assets	12,937,750	13,812,077	34,403	34,203	12,972,153	13,846,280	-6.31%						
Long-term liabilities	5,932,393	6,009,249	-	-	5,932,393	6,009,249	-1.28%						
Other liabilities	3,853,287	4,548,887	38,061	41,360	3,891,348	4,590,247	-15.23%						
Total liabilities	9,785,680	10,558,136	38,061	41,360	9,823,741	10,599,496	-7.32%						
Net assets													
Invested in capital assets,													
net of related debt	2,648,534	2,324,095	19,043	19,397	2,667,577	2,343,492	13.83%						
Restricted	1,460,306	1,113,466	-	-	1,460,306	1,113,466	31.15%						
Unrestricted	(956,770)	(183,620)	(22,701)	(26,554)	(979,471)	(210,174)	-366.03%						
Total net assets	\$ 3,152,070	<u>\$ 3,253,941</u>	(3,658) \$	(7,157)	\$ 3,148,412	\$ 3,246,784	-3.03%						

The District's combined net assets decreased by approximately 3%, or \$98,372, from the prior year. The largest portion of the District's net assets is the invested in capital assets (e.g., land, infrastructure, intangibles, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with sources other than capital assets.

Restricted net assets represent resources that are subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. The District's restricted net assets increased \$346,840, or approximately 31% over the prior year. The increase was primarily a result of ARRA funding from the federal government.

Unrestricted net assets – the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – decreased \$769,297, or approximately 366%. This decrease in unrestricted net assets was a result of the District's revenues being flat due to the 10% budget cut and the underfunding of state aid.

Figure A-4 shows the changes in net assets for the year ended June 30, 2010 compared to the year ended June 30, 2009.

Figure A-4

	5									
			Char	nge in Net A	ssets					
	Govern	mental	Busine	ss Type	То	Total				
	Activ	rities	Acti	vities	Dis	Change				
Revenues	<u>2010</u> <u>2009</u>		2010	<u>2010</u> <u>2009</u>		2009	2009-2010			
Program revenues										
Charges for service	\$ 1,094,572	\$ 663,569	\$ 201,603	\$ 192,441	\$1,296,175	\$ 856,010	51.42%			
Operating grants and contributions	1,232,098	871,081	138,030	111,002	1,370,128	982,083	39.51%			
General revenues										
Property tax	2,839,688	2,667,557	-	-	2,839,688	2,667,557	6.45%			
Statewide sales, services and use tax	393,593	401,248	-	-	393,593	401,248	-1.91%			
Unrestricted state grants	2,430,539	2,962,476	-	-	2,430,539	2,962,476	-17.96%			
Contributions and donations	-	174,265	-	-	-	174,265	-100.00%			
Unrestricted investment earnings	11,479	36,641	38	79	11,517	36,720	-68.64%			
Other	24,306	15,531	-	-	24,306	15,531	56.50%			
Contributed capital	-			14,454	-	- 14,454				
Total revenues	8,026,275	7,792,368	339,671	317,976	8,365,946	8,110,344	3.15%			
Program expenses										
Governmental activities										
Instruction	5,042,228	4,511,755	-	-	5,042,228	4,511,755	11.76%			
Support services	2,287,329	2,385,460	-	_	2,287,329	2,385,460				
Non-instructional programs	-	-	336,172	309,409	336,172	309,409				
Other expenses	798,589	955,795			798,589	955,795				
Total expenses	8,128,146	7,853,010	336,172	309,409	8,464,318					
Change in net assets	(101,871)	(60,642)	3,499	8,567	(98,372)	(52,075)	88.90%			
Net assets, beginning of year	3,253,941	3,314,583	(7,157)	(15,724)	3,246,784	3,298,859	-1.58%			
Net assets, end of year	\$ 3,152,070	\$3,253,941	\$ (3,658)	\$ (7,157)	\$3,148,412	\$3,246,784	-3.03%			

In fiscal 2010, property tax and unrestricted state grants account for approximately 65% of the revenue from governmental activities while charges for service and sales and operating grants and contributions account for approximately 99% of the revenue from business type activities.

The District's total revenues were \$8,365,946 of which \$8,026,275 was for governmental activities and \$339,671 was for business type activities.

As shown in Figure A-4, the District as a whole experienced a 3% increase in revenues and a 4% increase in expenses. The increase in revenues was due to increased property taxes, charges for services, and donations and grants from the Washington County Riverboat Foundation. The increase in expenses related to increases in the negotiated salary and benefits as well as increases in non-instructional programs.

#### Governmental Activities

Revenues for governmental activities were \$8,026,275 and expenses were \$8,128,146 for the year ended June 30, 2010. In a difficult budget year, the District's expenditures were greater than revenues due to underfunding of state aid payments and the 10% budget cut implemented by Governor Culver. This would have been worse if not for the fact that the cash reserve levy was increased by \$115,000.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services, non-instructional programs and other expenses, for the year ended June 30, 2010 compared to the year ended June 30, 2009.

Figure A-5

Total and Net Cost of Governmental Activities

	Total and Net Cost of Governmental Activities												
	Total	Cost of Servi	ces	Net C	es								
			Change										
	2010	2009	2009-2010	<u>2010</u>	2009	2009-2010							
Instruction	\$ 5,042,228	\$ 4,511,755	11.8%	\$ 2,976,204	\$ 3,215,112	-7.4%							
Support services	2,287,329	2,385,460	-4.1%	2,286,190	2,382,080	-4.0%							
Other expenses	798,589	955,795	-16.4%	539,082	721,168	-25.2%							
Total expenses	\$ 8,128,146	\$ 7,853,010	3.5%	\$ 5,801,476	\$ 6,318,360	-8.2%							

For the year ended June 30, 2010:

- The cost financed by users of the District's programs was \$1,094,572.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$1,232,098.
- The net cost of governmental activities was financed with \$3,233,281 in property and other taxes and \$2,430,539 in unrestricted state grants.

#### **Business Type Activities**

Revenues for business type activities during the year ended June 30, 2010 were \$339,671 representing a 6% increase over the prior year while expenses totaled \$336,172, an 8% increase over the prior year. The District's business type activities include the School Nutrition Fund and Preschool Fund. Revenues for these activities were comprised of charges for service, federal and state reimbursements and investment income. The increase in revenues was due to more students utilizing the school hot lunch program and the increase in expenditures was due to the greater utilization of the federal commodities program.

#### INDIVIDUAL FUND ANALYSIS

As previously noted, Highland Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported a combined fund balance of \$787,376, well below last year's ending fund balances of \$3,942,076. The primary reason for the decrease was due to the payment for the construction project at the middle school/high school buildings.

#### Governmental Fund Highlights

- The District's deteriorating General Fund financial position is the result of many factors. The primary factor was the 10% budget cut and the underfunding of state aid payments.
- The General Fund balance decreased from \$(208,575) to \$(567,450), due to the fact that revenues were flat and expenditures increased by 1.4%.
- The Capital Fund balance decreased from \$3,985,340 to \$1,215,038 due to the payment for the construction project at the middle school/high school buildings.

#### **Proprietary Fund Highlights**

Enterprise Fund net assets increased from \$(7,157) at June 30, 2009 to \$(3,658) at June 30, 2010, representing an increase of approximately 48%. This increase was due to greater participation in the school hot lunch program during fiscal year 2010.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, the District amended its budget one time to reflect additional expenditures associated with the school nutrition fund and the capital projects fund due to the construction project.

The District's revenues were \$69,951 more than budgeted revenues, a variance of less than 1%. The most significant variance resulted from the District receiving more revenue from local sources and federal ARRA funding that was not budgeted for.

Total expenditures were \$797,133 less than budgeted, due to balances in the Capital Projects fund due to the construction project not being completed by June 30, 2010.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At June 30, 2010, the District had invested \$8,147,577, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. (See Figure A-6) This represents a net increase of approximately 56% over last year. More detailed information about the District's capital assets is presented in Note 6 to the financial statements. Depreciation expense for the year was \$375,263.

The original cost of the District's capital assets was \$11,892,475. Governmental funds account for \$11,793,542, with the remainder of \$98,933 accounted for in the Proprietary, School Nutrition Fund.

The largest change in capital asset activity during the year occurred in the construction in progress category, which increased from nothing in 2009 to \$2,710,822 in 2010. This was due to the construction project started during fiscal year 2010.

Figure A-6

	Capital Assets, Net of Depreciation									
	Gover	nmental	Business Type	Total	Total					
	Act	tivities	Activities	District	Change					
	2010	2009	<u>2010</u> <u>2009</u>	<u>2010</u> <u>2009</u>	2009-2010					
Land	\$ 76,612	\$ 76,612	\$ - \$ -	\$ 76,612 \$ 76,612	0.00%					
Construction in progress	2,710,822	-		2,710,822 -	100.00%					
Buildings and improvements	4,466,862	4,160,494		4,466,862 4,160,494	7.36%					
Improvements, other than buildings	331,006	338,034		331,006 338,034	-2.08%					
Furniture and equipment	543,232	535,079	<u>19,043</u> <u>19,397</u>	<u>562,275</u> <u>554,476</u>	1.41%					
Totals	\$8,128,534	\$8,128,534 \$5,110,219 \$		\$8,147,577 \$5,129,616	58.83%					

#### Long-Term Debt

At June 30, 2010, the District had \$5,932,393 in general obligation and other long-term debt outstanding. This represents a decrease of approximately 1% from last year. (See Figure A-7) Additional information about the District's long-term debt is presented in Note 7 to the financial statements.

The District continues to carry a general obligation bond rating of A assigned by national rating agencies to the District's debt. The Constitution of the State of Iowa limits the amount of general obligation debt districts can issue to 5 percent of the assessed value of all taxable property within the District. The District's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$10 million.

Figure A-7
Outstanding Long-term Obligations

	То	Total	
	Dist	trict	Change
	2010	<u>2009</u>	2009-2010
General obligation bonds	\$ 1,615,000	\$ 1,770,000	-8.76%
Revenue bonds	3,560,000	3,660,000	-2.73%
Capital loan notes	305,000	450,000	-32.22%
Compensated absences	60,220	46,642	29.11%
Termination benefits	187,496	82,607	126.97%
Net OPEB liability	204,677	-	100.00%
Total	\$ 5,932,393	\$ 6,009,249	-1.28%

#### ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its financial health in the future:

- In August 2006 a vote was held to build a new casino in Riverside, Iowa. The property will be annexed into the city and even though the area will be in a tax increment district for a maximum of ten years to pay for water and sewer infrastructure it will affect the tax base in the immediate future for the debt service and physical plant and equipment levies. A private foundation has been formed to allocate funds (\$2.6 to \$3.2 million) annually to public entities such as school districts, non-profit organizations and for economic development. This will have a long-term affect on the district due to an increased tax base, foundation funds, one-cent sales tax, increased employment and therefore an increase in people moving into the district.
- PPEL and SILO funds are now used for major purchases that were previously paid for out of the General Fund. We will not longer be using the General Fund for major purchases that can now be purchased from the PPEL and SILO Funds.
- The State of Iowa passed a one-cent penny sales tax, effective July 1, 2009, to be used for school infrastructure, which replaced the SILO taxes voted on by the 99 Iowa counties. The Highland Community School District passed a new revenue purpose statement on September 9, 2008. This gives Highland the power to borrow against these funds through 2029. We sold \$3,660,000 of revenue bonds on June 1, 2009 to finance a building project to do necessary improvements and additions to the middle school/high school building without using property taxes and still have funds remaining to do necessary building repairs/maintenance and the purchase of transportation equipment.

- The Board has earmarked \$50,000 per year for computer hardware from the SILO fund. Also, we have applied for and received grants from the Washington County Riverboat Foundation for major technology purchases. We will continue to use this new avenue of funding for major equipment acquisitions and additions to the Highland Community School District, which frees up funds in the General Fund for other expenses.
- The Board purchased approximately 16 acres of farmland adjacent to the secondary building site on December 30, 2010. This purchase will allow the district to expand its athletic facilities, parking areas, bus barn or whatever other buildings it may deem necessary in the future.
- To improve the financial position of the school lunch program we are continuing with the state coop purchasing program and closely monitoring revenues and expenditures. We also increased the prices of breakfast and lunch for the 2009-10 school year and have doubled our usage of the federal commodities program.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Bev Colbert, Board Secretary/Treasurer, Highland Community School District, 1715 Vine Avenue, Riverside, Iowa 52327.

Basic Financial Statements

## HIGHLAND COMMUNITY SCHOOL DISTRICT Statement of Net Assets

Exhibit A

June 30, 2010

	Governmental	Business Type	
	Activities	Activities	Total
Assets			
Cash and cash equivalents			
Cash with fiscal agent	\$ 305,947	\$ -	\$ 305,947
Other	1,214,973	12,821	1,227,794
Receivables			
Property tax			
Delinquent	57,112	-	57,112
Succeeding year	2,712,685	-	2,712,685
Income surtax	265,483	-	265,483
Accounts receivable	2,338	-	2,338
Due from other governments	239,178	462	239,640
Due from other fund	11,500	-	11,500
Inventories		2,077	2,077
Non-depreciable capital assets	2,787,434	-	2,787,434
Capital assets, net of accumulated depreciation	5,341,100	19,043	5,360,143
Total assets	12,937,750	<u>34,403</u>	12,972,153
Liabilities			
Accounts payable	460,615	662	461,277
Salaries and benefits payable	580,487	22,203	602,690
Accrued interest payable	99,500	-	99,500
Due to other fund	-	11,500	11,500
Due to other governments	-	3,696	3,696
Deferred revenue			
Succeeding year property tax	2,712,685	-	2,712,685
Long-term liabilities			
Portion due within one year			
General obligation bonds payable	165,000	-	165,000
Revenue bonds payable	100,000	-	100,000
Capital loan notes payable	150,000	-	150,000
Termination benefits	47,961	-	47,961

## HIGHLAND COMMUNITY SCHOOL DISTRICT Statement of Net Assets

Exhibit A

June 30, 2010

June 30, 2010			
	Governmental Activities	Business Type Activities	<u>Total</u>
Liabilities (continued)  Portion due after one year  General obligation bonds payable Revenue bonds payable Capital loan notes payable Compensated absences Termination benefits Net OPEB liability  Total liabilities	\$ 1,450,000 3,460,000 155,000 60,220 139,535 204,677 9,785,680	\$	\$ 1,450,000 3,460,000 155,000 60,220 139,535 204,677 9,823,741
Net Assets Invested in capital assets, net of related debt Restricted for Categorical funding Physical plant and equipment levy Other special revenue purposes Capital projects Unrestricted Total net assets	2,648,534 129,863 28,342 87,063 1,215,038 (956,770) \$ 3,152,070	19,043  (22,701) \$ (3,658)	2,667,577  129,863 28,342 87,063 1,215,038 (979,471) \$\frac{3,148,412}{3}

Exhibit B

HIGHLAND COMMUNITY SCHOOL DISTRICT
Statement of Activities
For the Year Ended June 30, 2010

iue sets		<u>Total</u>	\$ (1,619,766)	(802,483)	(553,955) (2,976,204)		(126,577)	(298,995)	(925,216)	(613,877)	(321,525)	(2,286,190)		(90,420)	(268,686)	•	(20,503)	(159,473)	(539,082)	(5,801,476)
Net (Expense) Revenue and Changes in Net Assets	Business Type	Activities	٠	1			1	ı	ı	1	1	1		1	1	ı	1	ı	ı	
Net ( and Ch	Governmental		\$ (1,619,766)	(802,483)	(553,955) (2,976,204)		(126,577)	(298,995)	(925,216)	(613,877)	(321,525)	(2,286,190)		(90,420)	(268,686)	1	(20,503)	(159,473)	(539,082)	(5,801,476)
	Capital Grants, Contributions and Restricted	Interest	; 69	1	1 1		ı	t	1	i	ı	1		ı	Ī	ı	1	1	•	t
Program Revenues	Operating Grants, Contributions and Restricted	Interest	\$ 818,380	150,219	2,853 971,452		1	1	i	ı	1,139	1,139		1	ı	259,507	ĺ	ı	259,507	1,232,098
I	Charges	for Services	\$ 505,011	181,829	407,732		1	1	1	ı	1	ı		ī	ľ	1	ı	ı		1,094,572
		Expenses	\$ 2,943,157	1,134,531	964,540 5,042,228		126,577	298,995	925,216	613,877	322,664	2,287,329		90,420	268,686	259,507	20,503	159,473	798,589	8,128,146
		Functions/Programs Governmental activities	Regular instruction	Special instruction	Other instruction	Support services	Student	Instructional staff	Administration	Operation and maintenance of plant	Transportation		Other expenses	Facilities acquisition	Long-term debt interest	AEA flowthrough	Loss on disposal of capital assets	Depreciation (unallocated) *		Total governmental activities

HIGHLAND COMMUNITY SCHOOL DISTRICT Statement of Activities

For the Year Ended June 30, 2010

# General Revenues

Property tax levied for
General purposes
Debt service
Capital outlay
Statewide sales, services and use tax
Unrestricted state grants
Unrestricted investment earnings
Other

369,566 393,593

229,307

229,307 369,566

2,240,815

393,593

2,430,539

2,240,815

2,430,539 11,517 24,306

11,479 24,306

5,699,605

5,699,643 (98,372)

3,246,784

3,499 (7,157) \$ (3,658)

(101,871) 3,253,941 \$ 3,152,070

5 3,148,412

Total general revenues Change in net assets Net assets, beginning of year Net assets, end of year

<sup>\*</sup> This amount excludes the depreciation included in the direct expenses of the various programs.

## Exhibit C

## HIGHLAND COMMUNITY SCHOOL DISTRICT

## Balance Sheet Governmental Funds June 30, 2010

	<u>General</u>	Capital (	Nonmajor Governmental <u>Funds</u>	<u>Total</u>
Assets				
Cash and pooled investments  Cash with fiscal agent  Other	\$ -	\$ 305,947 1,100,541	\$ - 135,532	\$ 305,947 1,236,073
Receivables Property tax Delinquent Succeeding year Accounts receivable Income surtax Due from other governments Due from other fund Total assets	43,481 1,915,482 2,338 265,483 165,086 11,500 \$2,403,370	74,005 - \$1,480,493	13,631 797,203 - - 87 - \$ 946,453	57,112 2,712,685 2,338 265,483 239,178 11,500 \$4,830,316
Liabilities and Fund Balances Liabilities Accounts payable Salaries and benefits payable Negative cash Deferred revenue Succeeding year property tax Income surtax Other Total liabilities	\$ 187,338 580,487 19,460 1,915,482 265,483 2,570 2,970,820		\$ 7,822 - 1,640 797,203 - 806,665	\$ 460,615 580,487 21,100 2,712,685 265,483 2,570 4,042,940
Fund balances Reserved for Debt service Categorical funding Unreserved, governmental funds Unreserved, special revenue funds Total fund balances Total liabilities and fund balances	129,863 (697,313 (567,450 \$2,403,370	1,215,038 - - 1,215,038	$\frac{117,687}{139,788}$	

See notes to financial statements.

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets June 30, 2010 Exhibit D

## Total fund balances of governmental funds

\$ 787,376

## Amounts reported for governmental activities in the Statement of Net Assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.

8,128,534

Other long-term assets are not available to pay current period expenditures and, therefore, are deferred in the governmental funds.

268,053

Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds.

(99,500)

Long-term liabilities, including bonds and notes payable, compensated absences, termination benefits and other postemployment benefits payable, are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds.

(5,932,393)

#### Net assets of governmental activities

\$3,152,070

## Exhibit E

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended June 30, 2010

		0 41	Nonmajor	
D	Comonal	Capital	Governmental	Total
Revenues	<u>General</u>	<u>Projects</u>	<u>Funds</u>	<u>Total</u>
Local sources	ΦΩ Ω ( C 107)	d 202 C02	ф. 740.770	ф 2 200 770
Local tax	\$2,066,407	\$ 393,593	\$ 748,770	\$ 3,208,770
Tuition	603,302			603,302
Other	48,389	242,436	236,230	527,055
State sources	3,124,390	-	320	3,124,710
Federal sources	536,662			536,662
Total revenues	6,379,150	636,029	985,320	8,000,499
Expenditures				
Current				
Instruction				
Regular	2,662,953	-	8,950	2,671,903
Special	1,084,270	_	-	1,084,270
Other	816,540		110,682	927,222
	4,563,763		119,632	4,683,395
Support services				
Student	120,763	_	-	120,763
Instructional staff	218,790	_	167,573	386,363
Administration	790,823	_	104,055	894,878
Operation and maintenance of plant	547,767	_	56,338	604,105
Transportation	237,112	67,695	25,463	330,270
-	1,915,255	67,695	353,429	2,336,379
Other expenditures				
Facilities acquisition	-	3,134,396	141,454	3,275,850
Long-term debt			,	, ,
Principal Principal	_	-	400,000	400,000
Interest and fiscal charges	_	_	200,568	200,568
AEA flowthrough	259,507			259,507
	259,507	3,134,396	742,022	4,135,925
Total expenditures	6,738,525	3,202,091	1,215,083	11,155,699

Exhibit E

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2010

		Capital	Nonmajor Governmental	
	<u>General</u>	<u>Projects</u>	<u>Funds</u>	<u>Total</u>
Deficiency of revenues under expenditures	\$ (359,375)	\$(2,566,062)	\$ (229,763)	\$(3,155,200)
Other financing sources (uses) Sale of equipment and materials Interfund operating transfers in Interfund operating transfers (out) Total other financing sources (uses)	500	(204,240) (204,240)	370,285 (166,045) 204,240	500 370,285 (370,285) 500
Net change in fund balances Fund balance, beginning of year	(358,875) (208,575)	(2,770,302) 3,985,340	(25,523) 165,311	(3,154,700) 3,942,076
Fund balance, end of year	\$ (567,450)	\$ 1,215,038	\$ 139,788	\$ 787,376

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2010

## Net change in fund balances - total governmental funds

\$(3,154,700)

Exhibit F

## Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are not reported in the Statement of Activities and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. Capital outlay expenditures and depreciation expense are as follows:

reciation expense are as follows:	\$3,412,335	
Expenditures for capital assets	(21,003)	0 0 1 5
Loss on disposal of capital assets	(373,017)	3,018,315
Depreciation expense		

Certain revenues not collected for several months after year-end are not considered available revenue and are deferred in the governmental funds.

Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.

400,000

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows:

governmental funds, as follows: Termination benefits	\$ (104,889)	
Compensated absences Other postemployment benefits	(13,578) (204,677)	(323,144)

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the governmental funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.

(68,118)

## Change in net assets of governmental activities

\$ (101,871)

Exhibit G

## Statement of Net Assets Proprietary Funds June 30, 2010

	Nonmajor <u>Enterprise</u>
Assets  Cash and cash equivalents  Due from other governments  Inventories  Capital assets, net of accumulated depreciation  Total assets	\$ 12,821 462 2,077 19,043 34,403
Liabilities Accounts payable Salaries and benefits payable Due to other governments Due to other fund Total liabilities	662 22,203 3,696 11,500 38,061
Net Assets Invested in capital assets Unrestricted Total net assets	$ \begin{array}{r} 19,043 \\ \underline{(22,701)} \\ \underline{\$ (3,658)} \end{array} $

## Exhibit H

# Statement of Revenues, Expenses and Changes in Net Assets Proprietary Funds For the Year Ended June 30, 2010

	Nonmajor <u>Enterprise</u>
Operating revenue	
Local sources	¢201.602
Charges for service	\$201,603
Operating expenses	
Support services	
Administration	0.000
Salaries	8,209
Benefits	1,160
Purchased services	545
	9,914
Operation and maintenance of plant	1 7145
Purchased services	1,745
Total support services	11,659
Non-instructional programs	202 071
Food service operations	293,971
Preschool operations	30,542
Total non-instructional programs	324,513
Total operating expenses	_336,172
Operating loss	(134,569)
Non-operating revenue	
Interest income	38
State sources	3,189
Federal sources	134,841
Total non-operating revenue	138,068
Net income	3,499
Net assets, beginning of year	(7,157)
Net assets, end of year	<u>\$ (3,658)</u>

Exhibit I

## Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2010

	Nonmajor <u>Enterprise</u>
Cash flows from operating activities  Cash received from sale of services  Cash payments to employees for services  Cash payments to suppliers for goods and services  Net cash used in operating activities	\$ 200,604 (168,629) (135,395) (103,420)
Cash flows from non-capital financing activities State grants received Federal grants received Net cash provided by non-capital financing activities Cash flows from capital and related financing activities Acquisition of capital assets	3,189 101,617 104,806 (1,892)
Cash flows from investing activities Interest on investments  Net decrease in cash and cash equivalents Cash and cash equivalents, beginning of year	$ \begin{array}{r}     38 \\     \hline     (468) \\     13,289 \\     \hline     $12,821 \end{array} $
Cash and cash equivalents, end of year  Reconciliation of operating loss to net cash	<u>\$ 12,821</u>
used in operating activities  Operating loss  Adjustments to reconcile operating loss to	\$(134,569)
net cash used in operating activities  Depreciation Commodities used (Increase) in inventory (Decrease) in deferred revenue (Decrease) in due to other funds Increase in accounts payable	2,246 32,762 (560) (999) (7,300) 662 4,338
Increase in accrued salaries and benefits  Net cash used in operating activities	\$\frac{4,338}{\$(103,420)}

Non-cash investing, capital and financing activities

During the year ended June 30, 2010 the District received \$32,762 of federal commodities.

Notes to Financial Statements June 30, 2010

## Note 1. Summary of Significant Accounting Policies

The Highland Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve. The geographic area served includes the Cities of Ainsworth and Riverside, Iowa, and the predominant agricultural territory in Louisa, Johnson and Washington Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

## A. Reporting Entity

For financial reporting purposes, Highland Community School District has included all funds, organizations, agencies, boards, commissions, and authorities. The District has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on, the District. The Highland Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organizations</u> - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the County Assessor's Conference Board.

## B. Basis of Presentation

Government-wide financial statements - The Statement of Net Assets and the Statement of Activities report information on all of the activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

*Invested in capital assets, net of related debt* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The District reports no major proprietary funds. However, the District reports two nonmajor enterprise funds. The School Nutrition Fund, which is used to account for the food service operations of the District and the Preschool/Daycare Fund, which is used to account for the preschool and daycare operations of the District.

## C. Measurement Focus and Basis of Accounting

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, termination benefits and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

The proprietary funds of the District applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

## D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Pooled Investments and Cash Equivalents</u> - The cash balances of most District funds are pooled and invested. Investments are stated at fair value, except for the investment in the Iowa Schools Joint Investment Trust, which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash, and at the day of purchase, they have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current year and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a  $1\frac{1}{2}$ % per month penalty for delinquent payments; is based on January 1, 2008 assessed property valuations; is for the tax accrual period July 1, 2009 through June 30, 2010 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2009.

<u>Due From Other Governments</u> - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

<u>Capital Assets</u> - Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives

are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Land	\$ 1,500
Buildings	\$ 1,500
Improvements other than buildings	\$ 1,500
Intangibles	\$25,000
Furniture and equipment:	
School Nutrition Fund equipment	\$ 500
Other furniture and equipment	\$ 1,500

Capital assets are depreciated using the straight line method of depreciation over the following estimated useful lives:

Buildings	50 years
Improvements other than buildings	20 years
Intangibles	5-10 years
Buses	7 years
Other on-road vehicles	4 years
Furniture and equipment	5-12 years

<u>Salaries and Benefits Payable</u> - Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

<u>Compensated Absences</u> - Certain District employees accumulate a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2010. The compensated absences liability attributable to the governmental activities would be paid primarily by the General Fund.

<u>Termination Benefits</u> - District employees meeting certain requirements are eligible for early retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The early retirement liability has been computed based on rates of pay in effect at June 30, 2010. The early retirement liability attributable to the governmental activities would be paid primarily by the General and Management Funds. This liability has been computed based on amounts established in the District's adopted board policy regarding early retirement benefits.

<u>Deferred Revenue</u> - Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or

expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent federal grant proceeds as well as property tax and income surtax receivables not collected within sixty days after year end.

Deferred revenue on the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

<u>Fund Balance</u> - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

<u>Net Assets</u> - Invested in capital assets, net of related debt consists of capital assets net of accumulated depreciation and reduced by the outstanding balance of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets consist of net assets with constraints placed on the use either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net assets reports \$28,342 restricted net assets which are restricted by enabling legislation.

## E. Budgeting and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2010, expenditures in the Non-instructional Programs functional area exceeded the amount budgeted.

#### Note 2. Cash and Pooled Investments

The District's deposits in banks at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2010, the District had investments in the Iowa Schools Joint Investment Trust Diversified Portfolio which are valued at an amortized cost of \$1,015,501 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Credit risk. The investment in the Iowa Schools Joint Investment Trust was rated Aaa by Moody's Investors Service.

#### Note 3. Due From and Due to Other Funds

The detail of interfund receivables and payables at June 30, 2010 is as follows:

Receivable Fund	Payable Fund	<u>Amount</u>
	Non-major	
General	School Nutrition	\$11,500

The School Nutrition Fund is repaying the General Fund for salaries and benefits paid by the General Fund for food service employees. The balance is expected to be repaid during the fiscal year ending June 30, 2011.

#### Note 4. Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2010 is as follows:

Transfer to	Transfer from	<u>Amount</u>
Non-major	Non-major	
Debt Service	Physical Plant and Equipment Levy	\$ 166,045
Non-major		
Debt Service	Capital Projects	204,240
Total		<u>\$ 370,285</u>

These transfers move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources. The transfers from the Physical Plant and Equipment Levy Fund and the Capital Projects Fund to the Debt Service Fund are to make principal and interest payments on long-term debt.

### Note 5. Iowa Schools Cash Anticipation Program (ISCAP)

The District participates in the Iowa Schools Cash Anticipation Program (ISCAP). ISCAP is a program of the Iowa Association of School Boards and is designed to provide funds to participating entities during periods of cash deficits. ISCAP is funded by a semiannual issuance of anticipatory warrants. The warrant sizing of each school corporation is based on a projection of cash flow needs during the semiannual period. Bankers Trust Co. NA is the trustee for the program.

The District pledges its state foundation aid payments and General Fund receipts as security for warrants issued. Repayments must be made when General Fund receipts are received. The District must make minimum warrant repayments on the 25th of each month immediately

following the final date that the warrant proceeds may be used in an amount equal to 25% of the warrant amount. The interest rate on the Series 2009-10A warrants was 2.5%. The interest rate on the Series 2009-10B warrants is a variable rate, calculated daily based upon the Bankers Trust Co. NA prime rate plus 50 basis points with a minimum interest rate of 4.5%. A summary of the District's ISCAP activity for the year ended June 30, 2010 is as follows:

District's ISCAP activi	ity for the y	Car Chaoa			D. 1	
Warrant	Final	Balance, Beginning of Year \$ -	407,000 \$ 1,408,000	407,000	\$	\$

During the year ended June 30, 2010, the District paid \$25,794 of interest on the ISCAP warrants.

Note 6. Capital Assets

Capital assets activity for the year ended June 30, 2010 was as follows:

Capital assets activity for the year en	ded June 30, 2010 was us form  Balance,
Capital assets detri-5	Balance, End of
	Beginning
	of Year Additions Deletions Year
Governmental activities	- 76619
Capital assets not being depreciated:	\$ 76,612 \$ - \$ - \$ 76,612
Land	$2710.822 - \frac{2,710,022}{}$
Construction in progress	76,612 2,710,822 - 2,787,434
Total capital assets, not being depreciated	
Capital assets being depreciated:	6,013,466 432,823 (8,500) 6,437,789
Buildings and improvements	(20,570) 659,017
Improvements other than buildings	639,010
Furniture and equipment	$\frac{1,718,100}{220,712}$ (66,580) 9,006,108
Total capital assets being depreciated	8,371,184 701,513 (60,367) 7,335
Less accumulated depreciation for:	1 852 972 123,055 (5,100) 1,970,927
Buildings and improvements	1,852,972
Buildings and improvements Improvements other than buildings	301,576 28,073 (2,248) 1,366,070
Improvements other than containing	1,183,029 $221,289$ $365,008$
Furniture and equipment	3,337,577 = 375,017 = 3.23 = 5.241,100
Total accumulated depreciation	5 033 607 320,470 -123
Total capital assets being depreciated, net	\$ 5,110,219 <b>\$</b> 3,039,318 <b>\$</b> (21,003) <b>\$</b> 8,128,534
Governmental activities capital assets, not	_
Business-type activities	\$ 97,041 \$ 1,892 \$ - \$ 98,933
Furniture and equipment	77.644 2,246
L are easymulated depreciation	(254) $= -3$ $(254)$
Business type activities capital assets, no	
	35

Depreciation expense was charged to the following functions:

#### **Governmental activities**

Instruction	
Regular	\$ 56,565
Special	14,963
Other	12,719
Support services	
Student	1,133
Instructional staff	36,549
Administration	19,658
Operation and maintenance of plant	2,676
Transportation	 69,281
	213,544
Unallocated depreciation	 159,473
Total governmental activities depreciation expense	 <u>373,017</u>
Business type activities	
Food services	\$ 2,246

### Note 7. Long-term Liabilities

Changes in long-term liabilities for the year ended June 30, 2010 are summarized as follows:

	Balance,			Balance,	Due
	Beginning			End	Within
	of Year	<u>Additions</u>	Reductions	of Year	One Year
Governmental activities					
General obligation bonds	\$ 1,770,000	\$ -	\$(155,000)	\$ 1,615,000	\$ 165,000
Revenue bonds	3,660,000	-	(100,000)	3,560,000	100,000
Capital loan notes	450,000	-	(145,000)	305,000	150,000
Compensated absences	46,642	29,845	(16,267)	60,220	_
Termination benefits	82,607	148,186	(43,297)	187,496	47,961
Net OPEB liability	944	204,677	-	204,677	***
Totals	\$ 6,009,249	\$ 382,708	<u>\$(459,564)</u>	\$ 5,932,393	<u>\$ 462,961</u>

Interest costs incurred and charged to expense on all long-term debt was \$268,686 for the year ended June 30, 2010. During the year ended June 30, 2010, the District made principal payments on total long-term debt of \$400,000.

### General Obligation Bonds

Details of the District's June 30, 2010 general obligation bonded indebtedness are as follows:

follows:							,	n 1'	- CN4.	a. 1 10	008	
Year	I	3ond	l issue of	November	1,	2005		Bond issu	ie or ivia	1y 1, 15	770	
Ending	Interest						Interest		- ·		Tato1	
June 30,	Rates	Int	erest	<u>Principal</u>		<u>Total</u>	Rates	Interest	Princ	-	Total	
2011		\$	54,102	\$ -	\$	54,102	4.65%				\$ 177,422	
2012	3.75%		54,102	45,000		99,102	4.75%	4,75	0 100	0,000	104,750	
2013	3.80%		52,415	195,000		247,415			-	-	-	
2014	3.90%		45,005	205,000		250,005			-	-	-	
2015	4.00%		37,010	215,000		252,010			-	-	-	
2016-2018	4.1-4.15%		57,760	690,000		747,760					# 000 170	
Totals		\$ .	300,394	\$ 1,350,000	\$	<u>1,650,394</u>		<u>\$ 17,1′</u>	7 <u>2 \$ 26</u>	<u>5,000</u> _	\$ 282,172	
Year												
Ending				Totals								
<u>June 30,</u>		<u>Ir</u>	terest	<u>Principal</u>		<u>Total</u>						
2011		\$	66,524	\$ 165,000	\$	231,524						
2012			58,852	145,000	)	203,852						
2013			52,415	195,000	)	247,415						
2014			45,005	205,000	)	250,005						
2015			37,010	215,000	)	252,010						
2016-2018			57,760	690,000	)	747,760						

#### Revenue Bonds

Totals

Details of the District's June 30, 2010 statewide sales, services and use tax revenue bonded indebtedness are as follows:

<u>\$ 317,566</u> <u>\$ 1,615,000</u> <u>\$ 1,932,566</u>

Year	Bond issue of June 1, 2009						
Ending	Interest						
June 30,	Rates		<u>Interest</u>	Ī	Principal		<u>Total</u>
2011	4.25%	\$	174,447	\$	100,000	\$	274,447
2012	4.25%		170,198		100,000		270,198
2013	4.25%		165,947		140,000		305,947
2014	4.25%		159,998		145,000		304,998
2015	4.25%		153,835		150,000		303,835
2016-2020	4.25-4.75%		668,225		840,000		1,508,225
2021-2025	5.0-5.3%		450,433		1,050,000		1,500,433
2026-2029	5.3-5.45%		144,327		1,035,000		1,179,327
Totals		\$	2,087,410	\$	3,560,000	\$	<u>5,647,410</u>
2 2 2002							

The District has pledged future statewide sales, services and use tax revenues to repay the \$3,560,000 of bonds issued in June 2010. The bonds were issued to finance remodeling projects at the JH/HS building and elementary. The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenues received by the District and are payable through 2029. The bonds are not a general obligation of the District. However, the debt is subject to the constitutional debt limitation of the District. Annual principal and interest payments on the bonds are expected to require approximately 75% of the statewide sales and services tax revenues. The total principal and interest remaining to be paid on the bonds is \$5,647,410. For the current year, \$100,000 of principal and \$104,240 of interest was paid on the bonds and statewide sales, services and use tax revenues were \$393,593.

The resolution providing for the issuance of the statewide sales, services and use tax revenue bonds includes the following provisions:

- a) \$305,947 of the proceeds from the issuance of the revenue bonds shall be deposited to a reserve account to be used solely for the purpose of paying principal and interest on the bonds if insufficient money is available in the sinking account. The balance of the proceeds shall be deposited to the project account.
- b) All proceeds from the statewide sales and services tax shall be placed in a revenue account.
- c) Monies in the revenue account shall be disbursed to make deposits into a sinking account to pay the principal and interest requirements of the revenue bonds for the fiscal year.
- d) Any monies remaining in the revenue account after the required transfer to the sinking account may be transferred to the project account to be used for any lawful purpose.

The District complied with all the revenue bond provisions during the year ended June 30, 2010.

### Capital Loan Notes

Details of the District's June 30, 2010 capital loan notes are as follows:

Year Ending	Interest			
June 30,	Rates	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2011	4.55%	\$ 150,000	\$ 14,265	\$ 164,265
		155,000	7,440	162,440
	110070		\$ 21,705	\$ 326,705
2012 Totals	4.65%			

### Compensated Absences

Certain District employees accumulate vacation hours for subsequent use or for payment upon termination, retirement, or death. The District's maximum liability for accumulated compensated absences was \$60,220 at June 30, 2010. No individuals had requested payment for unused vacation hours as of June 30, 2010.

#### Termination Benefits

Certified District employees who have 10 years of continuous service at Highland Community School District and are age 55 or older are eligible for early retirement pay. The early retirement incentive for each eligible certified employee approved by the Board shall be the cost to the District for providing continuing coverage under the District's group insurance plan until the certified employee becomes eligible for Medicare. The coverage shall constitute the employee's single health and dental coverage applicable at the time of separation. The certified employee must meet the requirements of the insurer to continue coverage under this plan.

The Board has complete discretion to offer or not offer an early retirement plan for certified employees on an annual basis. The Board may discontinue the District's early retirement plan at any time.

The employee must notify the Board by March fifteenth to receive the early retirement benefits. At June 30, 2010, the maximum accumulated retirement benefits of the District was \$187,496 and nine individuals had requested early retirement and were receiving the benefit. Early retirement expenditures for the year ended June 30, 2010 totaled \$43,297.

### Note 8. Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, IA, 50306-9117.

Plan members were required to contribute 4.30%, 4.10 % and 3.90% of their annual covered salary and the District was required to contribute 6.65%, 6.35% and 6.05% of annual covered payroll for the years ended June 30, 2010, 2009 and 2008 respectively. Contribution requirements are established by State statute. The District's contribution to IPERS for the years ended June 30, 2010, 2009 and 2008 were \$289,373, \$254,546 and \$213,823, respectively, equal to the required contributions for each year.

## Note 9. Other Postemployment Benefits (OPEB)

The District implemented GASB Statement No. 45, <u>Accounting and Financial Reporting</u> by Employers for Postemployment Benefits other Than Pensions during the year ended June 30, 2010.

<u>Plan Description</u> - The District operates a single-employer retiree benefit plan which provides medical and prescription drug benefits for retirees and their spouses. There are 121 active, of which 33 were excluded from the valuation, and ten retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit rate subsidy and an OPEB liability.

<u>Funding Policy</u> - The contribution requirements of the plan members are established and may be amended by the District. The District currently finances the retiree benefit plan on a payas-you-go basis.

Annual OPEB Cost and Net OPEB Obligation - The District's annual OPEB cost is calculated based on the annual required contribution (ARC) of the District, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the District's annual OPEB cost for the year ended June 30, 2010, the amount actually contributed to the plan and changes in the District's net OPEB obligation:

\$ 254.377

Annual required contribution Interest on net OPEB obligation	\$ 254,377 -
Adjustment to annual required contribution  Annual OPEB cost	254,377 (49,700)
Contributions made Increase in net OPEB obligation	204,677
Net OPEB obligation beginning of year  Net OPEB obligation end of year	\$ 204,677

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2009. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2010.

For the year ended June 30, 2010, the District contributed \$49,700 to the medical plan. Plan members eligible for benefits contributed nothing of the premium costs for the OPEB obligation.

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation as of June 30, 2010 are summarized as follows:

Year Ended	 nnual EB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
06/30/10	\$ 254,377	19.5%	\$ 204,677

Funded Status and Funding Progress – As of July 1, 2009, the most recent actuarial valuation date for the period July 1, 2009 through June 30, 2010, the actuarial accrued liability was \$1,583,071, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,583,071. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$4.35 million and the ratio of UAAL to covered payroll was 36.4%. As of June 30, 2010, there were no trust fund assets.

Actuarial Methods and Assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as Required Supplementary Information in the section following the Notes to Financial Statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of July 1, 2009 actuarial valuation date, the frozen entry age actuarial cost method was used. The actuarial assumptions include a 2.5% discount rate based on the District's funding policy. The projected annual medical trend rate is 6%. The ultimate medical trend rate is 6%.

Mortality rates are from the 94 Group Annuity Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from the retirement probabilities from the IPERS Actuarial Report as of June 30, 2007 and applying the termination factors used in the IPERS Actuarial Report as of June 30, 2007.

The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

### Note 10. Risk Management

The District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## Note 11. Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media, and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$259,507 for the year ended June 30, 2010 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

### Note 12. Deficit Balances

The District had unreserved, undesignated fund deficits in the General Fund and Enterprise Fund-School Nutrition Fund of \$697,313 and \$24,951 at June 30, 2010. The business-type activities and the Enterprise Funds also had negative unrestricted net assets of \$22,701 at June 30, 2010.

### Note 13. Contingencies

Grant Funding - The District participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants were subjected to local audit but still remain open to audit by the appropriate grantor government. If expenditures are disallowed by the grantor government due to noncompliance with grant program regulations, the District may be required to reimburse the grantor government. As of June 30, 2010, significant amounts of grant expenditures have not been audited by granting authorities but the District believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on any of the individual governmental funds or the overall financial position of the District.

## Note 14. Related Party Transactions

The District had business transactions between the District and District officials totaling \$2,500 during the year ended June 30, 2010.

# Note 15. New Governmental Accounting Standards Board (GASB) Statements

The District implemented the following statements during the year ended June 30, 2010:

• GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. This Statement establishes standards for the measurement, recognition and display of other postemployment benefits expenses and related liabilities or assets, note disclosures and, if applicable, required supplementary information in the financial reports. The effect of the adoption of this Statement to the

- District was to record a liability of \$204,677 for the net other postemployment benefit obligation. The actuarial accrued liability is estimated by an actuary to be \$1,583,071.
- GASB Statement No. 51, Accounting and Financial Reporting for Intangible Assets. This Statement provides guidance regarding how to identify, account for, and report intangible assets. The new standard characterizes an intangible asset an asset that lacks physical substance, is nonfinancial in nature, and has an initial useful life extending beyond a single reporting period. Examples of intangible assets include easements, computer software, water rights, timber rights, patents and trademarks. This standard provides that intangible assets be classified as capital assets (except for those explicitly excluded from the scope of the new standard, such as capital leases). Relevant authoritative guidance for capital assets should be applied to these intangible assets. This Statement had no effect to the District since the District had no intangible assets to be reported as of June 30, 2010.
- GASB Statement No. 53, Accounting and Financial Reporting for Derivative Instruments. This Statement will improve how state and local governments report information about derivative instruments in their financial statements. The Statement specifically requires governments to measure most derivative instruments at fair value in their financial statements that are prepared using the economic resources measurement focus and the accrual basis of accounting. The guidance in the Statement also addresses hedge accounting requirements. This Statement had no effect to the District. Furthermore, Iowa Code Chapter 128.10 does not authorize districts to invest in derivative instruments.
- GASB Statement No. 58 Accounting and Financial Reporting for Chapter 9 Bankruptcies. This Statement provides guidance for governments that have petitioned for protection from creditors by filing for bankruptcy under Chapter 9 of the United Stated Bankruptcy Code. It establishes requirements for recognizing and measuring the effects of the bankruptcy process on assets and liabilities, and for classifying changes in those items and related costs. The adoption of this statement had no effect to the District.

As of June 30, 2010, the GASB had issued several Statements not yet implemented by the District. The Statements which might impact the District are as follows:

Definitions. Issued March 2009, will be effective for the District beginning with its year ending June 30, 2011. This Statement is intended to improve the usefulness of information provided to financial report users about fund balances by providing clearer, more structured fund balance clarifications,. And by clarifying the definitions of existing governmental fund types. Fund balance information is among the most widely and frequently used information in state and local government financial reports. The GASB developed this standard to address the diversity of practice and the resulting lack of consistency that had evolved in fund balance reporting. To reduce confusion, the new standard establishes a hierarchy of fund balance classification based primarily on the extent to which government is bound to observe spending constraints.

- GASB Statement No. 57 OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, an amendment of GASB Statement No. 43 and No. 45, issued January 2010, will be effective for the District beginning with its year ending June 30, 2012. This Statement addresses issues related to measurement of OPEB obligations by certain employers participating in agent multiple-employer OPEB plans.
- GASB Statement No. 59, Financial Instruments Omnibus, issued June 2010, will be effective for the District beginning with its year ending June 30, 2011. This Statement is intended to update and improve existing standards regarding financial reporting of certain financial instruments and external investments pools. Specifically, this Statement provides financial reporting guidance by emphasizing the applicability of SEC requirements to certain external investments pool, addressing the applicability of GASB 53, Accounting and Financial Reporting for Derivative Instruments, and applying the reporting provisions for interest-earning investment contracts of GASB 31, Accounting and Financial Reporting for Certain Investments and for External Investments Pools.

The District's management has not yet determined the effect these Statements will have on the District's financial statements.

Required Supplementary Information

HIGHLAND COMMUNITY SCHOOL DISTRICT

Budgetary Comparison Schedule of Revenues, Expenditures/Expenses and Changes in Balances - Budget and Actual

All Governmental Funds and Proprietary Funds Required Supplementary Information For the Year Ended June 30, 2010

Final to Actual <u>Variance</u>	\$ 264,599 (680,959) 486,311 69,951	296,783 160,788 (24,513) 364,075 797,133	867,084 (500) 866,584 (497,123) \$ 369,461
Budgeted Amounts riginal Final	\$4,276,169 3,808,858 1,85,192 8,270,219	4,980,178 2,508,826 300,000 4,500,000 12,289,004	(4,018,785) 1,000 (4,017,785) 4,432,042 2,432,042 8,414,257
Budgeted Original	\$4,276,169 3,808,858 185,192 8,270,219	4,980,178 2,508,826 264,051 4,020,214 11,773,269	(3,503,050) 1,000 (3,502,050) 4,432,042 \$ 929,992
Total <u>Actual</u>	\$ 4,540,768 3,127,899 671,503 8,340,170	4,683,395 2,348,038 324,513 4,135,925 11,491,871	$(3,151,701) \\ 500 \\ \hline (3,151,201) \\ 3,934,919 \\ \hline \$ \\ 783,718 \\ \hline$
Proprietary Funds <u>Actual</u>	\$201,641 3,189 134,841 339,671	11,659 324,513 - 336,172	3,499 3,499 (7,157) \$ (3,658)
Governmental Funds <u>Actual</u>	\$4,339,127 3,124,710 536,662 8,000,499	4,683,395 2,336,379 - 4,135,925 11,155,699	(3,155,200) $500$ $(3,154,700)$ $3,942,076$ $3,942,076$ $8$
	Revenues Local sources State sources Federal sources Total revenues	Expenditures/Expenses Current Instruction Support services Non-instructional programs Other expenditures Total expenditures/expenses	Excess (deficiency) of revenues over (under) expenditures/expenses Net other financing sources Net change in fund balance Balance, beginning of year Balance, end of year

See accompanying Independent Auditor's Report.

Notes to Required Supplementary Information – Budgetary Reporting For the Year Ended June 30, 2010

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on the GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures / expenses known as functions, not by fund. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated function level, not by fund. The Code of Iowa also provides District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. During the year, the District adopted one budget amendment increasing budgeting expenditures by \$515,735.

During the year ended June 30, 2010, expenditures in the Non-instructional Programs functional area exceeded the amount budgeted.

### Schedule of Funding Progress for the Retiree Health Plan Required Supplementary Information

Year Ended June 30,	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
	July 1, 2009	\$ -	\$1,583,071	\$1,583,071	\$ -	\$4,349,462	36.4%

See Note 9 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB cost, net OPEB obligation, funded status and funding progress.

Other Supplementary Information

Schedule 1

### Combining Balance Sheet Nonmajor Governmental Funds June 30, 2010

	S	Special Revenu			
	Student <u>Activity</u>	Management <u>Levy</u>	Physical Plant and Equipment Levy	Debt <u>Service</u>	<u>Total</u>
Assets  Cash and pooled investments  Receivables	\$ 87,063	\$ -	\$ 30,102	\$ 18,367	\$135,532
Property tax Delinquent Succeeding year Due from other governments Total assets	\$ 87,063	3,897 185,000 25 \$ 188,922	6,024 379,879 38 \$416,043	3,710 232,324 24 \$254,425	13,631 797,203 <u>87</u> \$946,453
Liabilities and Fund Balances  Liabilities  Accounts payable  Negative cash  Deferred revenue  Succeeding year property tax  Total liabilities	\$ - -	\$ - 1,640 185,000 186,640	\$ 7,822 - 379,879 387,701	\$ - - 232,324 232,324	\$ 7,822 1,640 797,203 806,665
Fund balances Reserved for debt service Unreserved fund balances Total fund balances Total liabilities and fund balances	87,063 87,063 \$ 87,063	2,282	28,342 28,342 \$416,043	22,101	22,101 117,687 139,788 \$946,453

Schedule 2

## Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

For the Year Ended June 30, 2010

	S	pecial Revenu	e Physical		
	Student <u>Activity</u>	Management <u>Levy</u>	Plant and	Debt <u>Service</u>	<u>Total</u>
Revenues  Local sources  Local taxes  Other  State sources  Total revenues	\$ - 117,595 - 117,595	\$150,137 11,635 80 161,852	\$369,418 106,917 148 476,483	\$229,215 \$	748,770 236,230 320 985,320
Expenditures Current Instruction Regular Other Total instruction	110,682 110,682		- - -	<u>.</u>	8,950 110,682 119,632
Support services Instructional staff Administration Operation and maintenance of plant Transportation Total support services	- - -	104,055 46,936 10,246 161,237	9,402 $15,217$		167,573 104,055 56,338 25,463 353,429
Other expenditures Facilities acquisition Long-term debt Principal Interest and fiscal charges Total other expenditures	110,68	- - - - - - - - - - - - - - - - - - -	- 141,454 - 141,454 7 333,64	- 400,000 - 200,568 4 600,568	141,454 400,000 200,568 742,022 1,215,083
Total expenditures  Excess (deficiency) of revenues over   (under) expenditures  Other financing sources (uses)   Interfund operating transfers in   Interfund operating transfers (out)  Total other financing sources (uses)  Net change in fund balances Fund balances, beginning of year  Fund balances, end of year	6,9	13 (8,33 - - - 013 (8,3 150 10,6	- (166,04 - (166,04 35) (23,2 17 51,5	- 370,285 45) - 370,285 08) (893) 50 22,994	$ \begin{array}{r} 370,285 \\ (166,045) \\ \hline 204,240 \\ (25,523) \end{array} $

See accompanying Independent Auditor's Report.

Schedule 3

### Combining Statement of Net Assets Nonmajor Enterprise Funds June 30, 2010

	School <u>Nutrition</u> P	<u>reschool</u>	<u>Total</u>
Assets  Cash and cash equivalents Due from other governments Inventories Capital assets, net of accumulated depreciation	\$ 6,149 462 2,077 19,043 27,731	\$ 6,672	\$ 12,821 462 2,077 19,043 34,403
Total assets  Liabilities    Accounts payable    Salaries and benefits payable    Deferred revenue    Due to other fund  Total liabilities	662 17,781 3,696 11,500 33,639	4,422 - - 4,422	662 22,203 3,696 11,500 38,061
Net Assets Invested in capital assets Unrestricted Total net assets	19,043 (24,951) \$ (5,908)	2,250 \$2,250	19,043 (22,701) \$ (3,658)

Schedule 4

## Combining Statement of Revenues, Expenses and Changes in Fund Net Assets Nonmajor Enterprise Funds

For the Year Ended June 30, 2010

FOI the real England			
	School <u>Nutrition</u> <u>Pre</u>	eschool	<u>Total</u>
Operating revenue  Local sources  Charges for service	<u>\$176,360</u> <u>\$2</u>	25,243	\$ 201,603
Operating expenses			
Support services			
Administration	8,209	-	8,209
Salaries	1,160	-	1,160
Benefits	545	_	545
Purchased services	9,914	-	9,914
Operation and maintenance of plant	1 745	_	1,745
Purchased services	1,745		11,659
Total support services	11,659		
Non-instructional programs	40	20.494	138,296
	107,812	30,484	18,002
Salaries	18,002	<b>-</b>	984
Benefits	984	- -	164,985
Purchased services	164,927	58	2,246
Supplies	2,246	20.542	324,513
Depreciation	293,971	30,542	$\frac{324352}{336,172}$
The description expenses	305,630	30,542	
Total operating expenses	250)	(5.200)	(134,569)
Operating loss	(129,270)	(5,299)	_(13 1,000)
			20
Non-operating revenue		38	38
Interest income	3,189	-	3,189
State sources	134,841	-	134,841
Federal sources	138,030	38	138,068
Total non-operating revenue			
	8,760	(5,261)	3,499
Net income (loss)	(14,668)		$\frac{(7,157)}{(2,659)}$
Net assets, beginning of year	\$ (5,908)	) \$ 2,250	<u>\$ (3,658)</u>
Net assets, end of year			

### Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Year Ended June 30, 2010

101 110 2	
	School Nutrition <u>Preschool</u> <u>Total</u>
Cash received from sale of services  Cash payments to employees for services  Cash payments to suppliers for goods and services	\$ 175,361 \$25,243 \$ 200,604 (138,128) (30,501) (168,629) (135,337) (58) (135,395) (98,104) (5,316) (103,420)
Net cash used in operating activities  Cash flows from non-capital financing activities  State grants received  Federal grants received  Net cash provided by non-capital financing activities	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$
Net cash provided by non-capital interests  Cash flows from capital and related financing activities  Acquisition of capital assets	(1,892) (1,892)
Acquisition of capital assets  Cash flows from investing activities  Interest on investments  Net increase (decrease) in cash and cash equivalents  Cash and cash equivalents, beginning of year  Cash and cash equivalents, end of year	4,810     (5,278)     (468)       1,339     11,950     13,289       \$ 6,149     \$ 6,672     \$ 12,821
Reconciliation of operating loss to net cash used in operating activities Operating loss	\$(129,270) \$ (5,299) \$(134,569)
Adjustments to reconcile operating loss to net cash used in operating activities Depreciation Commodities used (Increase) in inventory (Decrease) in deferred revenue (Decrease) in due to other funds Increase in accounts payable Increase (decrease) in accrued salaries and benefits Net cash used in operating activities	$\begin{array}{cccccccccccccccccccccccccccccccccccc$

# Non-cash investing, capital and financing activities:

During the year ended June 30, 2010 the District received \$32,762 of federal commodities.

### HIGHLAND COMMUNITY SCHOOL DISTRICT Schedule of Changes in Special Revenue Fund, Student Activity Accounts For the Year Ended June 30, 2010

Schedule 6

	Ве	nlance, ginning f Year	Rε	evenues	<u>Ex</u>	<u>penditures</u>	Intrafund <u>Transfers</u>		Balance, End of <u>Year</u>
Account Vocal Instrumental Pop & concessions Student fundraising Sixth grade class Seventh grade class Eighth grade class Freshman class Sophomore class Junior class Senior class Prior year senior class Annual Cheerleaders Drill team National Honor Society Sr high student coucil Jr high student coucil Drama club Art club Spanish club Athletics	\$	643 1,840 1,698 6,835 - 125 140 250 245 464 2,057 1,064 5,792 2,184 (364) 249 855 1,181 211 665 237 30,371 11,464	\$	1,856 1,255 6,303 - 115 50 25 580 - 2,813 571 - 7,644 2,056 5,155 43 40 389 10 81,38 2,78		•	\$ - - - - (1,064) - - 1,064		(391) 2,102 793 6,835 115 175 165 156 245 1,382 1,825 - 5,534 361 326 (148) 1,368 1,052 22 765 237 38,901 12,528
Riverside fund Ainsworth fund Middle school fund High school fund		4,096 7,014 834		1,74 1,92		1,917 554 433	ļ	<u>-</u> -	3,927 8,387 401
Totals		<u>\$ 80,150</u>	= :	\$ 117,59	95	\$ 110,682	2 \$	_	\$ 87,063

Schedule 7

### Schedule of Revenues by Source and Expenditures by Function All Governmental Funds For the Last SevenYears

					acie		
				ied Accrual Ba	200 <u>6</u>	2005	2004
	<u>2010</u>	2009	2008	<u>2007</u>	<u>2000</u>		
Revenues Local sources Local tax Tuition Other Intermediate sources State sources Federal sources	\$ 3,208,770 603,302 527,055 - 3,124,390 536,662 \$ 8,000,179	\$3,074,108 534,280 355,805 - 3,655,379 179,295 \$7,798,867	\$2,958,685 466,772 399,915 - 3,494,399 144,692 \$7,464,463	\$2,693,149 395,840 409,119 3,053,772 133,911 \$6,685,791	\$2,521,084 340,475 314,129 12,600 2,965,288 147,397 \$6,300,973	\$2,284,988 274,251 273,500 2,643,349 125,535 \$5,601,623	\$1,975,205 231,774 243,793 - 2,566,864 125,143 \$5,142,779
Total revenues							
Expenditures Current Instruction Regular Special Other Support services Student Instructional staff Administration Operation and maintenance of plant Transportation	\$ 2,671,903 1,084,270 927,222 120,763 386,363 894,878 604,105	290,327 942,053 648,824	393,429 760,712 4 597,414	707,213 76,196 422,532 722,347 4 523,452	91,367 2 269,235 659,599 2 495,074	238,941 582,102 438,447	299,640 500,669 367,344 175,000
Non-instructional programs Other expenditures	3,275,85	- 0 804,36	- 3 117,25	0 229,72	.8 75,89	83,51	5 1,210,97
Facilities acquisition Long-term debt Principal Interest and other charges AEA flowthrough Total expenditures	3,275,83 400,00 200,56 259,50 \$11,155,69	0 290,00 8 108,49 07 234,62	280,00 07 120,69 27 222,78	92 131,90 87 205,84	)0 198,60 46 194,41	8 163,90 0 175,54	$\begin{array}{ccc}  & 228,53 \\  & 183,55 \\  & & 183,55 \end{array}$

### HIGHLAND COMMUNITY SCHOOL DISTRICT Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2010

Grantor/Program	CFDA <u>Number</u>	Grant <u>Number</u>	<u>Expenditures</u>
Indirect U.S. Department of Agriculture			
Iowa Department of Education School Nutrition Cluster Programs School Breakfast Program National School Lunch Program Total Department of Agriculture	10.553 10.555	FY10 FY10	\$ 10,732 124,109 134,841
ILS. Department of Education			
Iowa Department of Education  Title I, Part A Cluster  Title I Counts to Local Educational Agencies	84.010	FY10	47,414
ARRA - Title I Grants to Local Educational Agencies, Recovery Act	84.389	FY10	<u>26,247</u> 73,661
Safe and Drug-free Schools and Communities-State Grant Improving Teacher Quality State Grants English Language Acquisition Grants Grants for State Assessments and Related Activites ARRA - State Fiscal Stabilization Fund (SFSF) - Education State Grants, Recovery Act Total Iowa Department of Education	84.186 84.367 84.365 84.369 84.394	FY10 FY10	402,040
Grant Wood Area Education Agency Special Education-Grants to States Career and Technical Education -Basic Grants to States ARRA - Special Education Grants to States, Recovery A Total Area Education Agency Total Department of Education Total federal awards	84.027 84.048 ct 84.39	8 FY10	5,489

<sup>\*</sup> Include \$32,762 of non-cash awards

Basis of Presentation - The Schedule of Expenditures of Federal Awards includes the federal grant activity of the Highland Community School District and is presented on the accrual or modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

See accompanying Independent Auditor's Report.

<sup>\*\*</sup> Total for Special Education Cluster (IDEA) is \$123,274

# KAY L. CHAPMAN, CPA PC

119 West Mississippi Drive Suite 3 Muscatine, Iowa 52761 563-264-1385

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board of Education Highland Community School District

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Highland Community School District as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued my report thereon dated March 2, 2011. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing my audit, I considered Highland Community School District's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing my opinion on the effectiveness of Highland Community School District's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of Highland Community School District's internal control over financial reporting.

My consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, I identified certain deficiencies in internal control over financial reporting I consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis. I consider the deficiencies in internal control described in Part II of the accompanying Schedule of Findings and Questioned Costs as items II-A-10, II- B-10 and II-C-10 to be material weaknesses.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Highland Community School District's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, I noted certain immaterial instances of non-compliance or other matters that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during my audit of the financial statements of the District. Since my audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Highland Community School District's responses to findings identified in my audit are described in the accompanying Schedule of Findings and Questioned Costs. While I have expressed my conclusions on the District's responses, I did not audit Highland Community School District's responses and, accordingly, I express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Highland Community School District and other parties to whom Highland Community School District may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

I would like to acknowledge the many courtesies and assistance extended to me by the personnel of the Highland Community School District during the course of my audit. Should you have any questions concerning any of the above matters, I shall be pleased to discuss them with you at your convenience.

Kay S. Chasman, CA R.

Kay L. Chapman, CPA PC March 2, 2011

# KAY L. CHAPMAN, CPA PC

119 West Mississippi Drive Suite 3 Muscatine, Iowa 52761 563-264-1385

Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133

To the Board of Education Highland Community School District

### Compliance

I have audited the compliance of Highland Community School District with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2010. Highland Community School District's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to each of its major federal programs is the responsibility of Highland Community School District's management. My responsibility is to express an opinion on Highland Community School District's compliance based on my audit.

I conducted my audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that I plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Highland Community School District's compliance with those requirements and performing such other procedures as I consider necessary in the circumstances. I believe my audit provides a reasonable basis for my opinion. My audit does not provide a legal determination on Highland Community School District's compliance with those requirements.

In my opinion, Highland Community School District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2010.

## Internal Control Over Compliance

The management of Highland Community School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grant agreements applicable to federal programs. In planning and performing my audit, I considered Highland Community School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine my auditing procedures for the purpose of expressing my opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, I do not express an opinion on the effectiveness of Highland Community School District's internal control over compliance.

My consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material therefore, there can be no assurance all deficiencies, significant deficiencies in weaknesses have been identified. However, as discussed below, I identified deficiencies in internal control over compliance I consider to be material weaknesses.

A deficiency in the District's internal control over compliance exists when the design or operation of the control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct normal course with a type of compliance requirement of a federal program on a timely basis. A noncompliance with a type of compliance is a deficiency, or a combination of material weakness in internal control over compliance such that there is a reasonable possibility deficiencies, in internal control over compliance requirement of a federal program will not be material noncompliance with a type of compliance requirement of a federal program will not be material noncompliance described on a timely basis. I consider the deficiencies in internal prevented or detected and corrected on a timely basis. I consider the deficiencies in internal control over compliance described in the accompanying Schedule of Findings and Questioned control over compliance described in the accompanying Schedule of Findings and Questioned Costs as items III-A-10 and III-B-10 to be material weaknesses.

Highland Community School District's responses to findings identified in my audit are described in the accompanying Schedule of Findings and Questioned Costs. While I have expressed my conclusions on the District's responses, I did not audit Highland Community School District's responses and, accordingly, I express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Highland Community School District and other parties to whom Highland Community School District may report, including federal awarding agencies whom Highland Community School District may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Kaz S. Chaman, OM Re

Kay L. Chapman, CPA PC March 2, 2011

## HIGHLAND COMMUNITY SCHOOL DISTRICT Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2010

# Part I. Summary of the Independent Auditor's Results

- 1. Unqualified opinions were issued on the financial statements.
- 2. Material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- 3. The audit did not disclose any non-compliance which is material to the financial
- 4. Material weaknesses in internal control over the major programs were disclosed by the audit of the financial statements.
- 5. An unqualified opinion was issued on compliance with requirements applicable to
- 6. The audit disclosed no audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- 7. Major programs were as follows:
  - CFDA Number 84.394 ARRA State Fiscal Stabilization Fund (SFSF) Education State Grants, Recovery Act
  - Clustered programs:
- CFDA Number 10.553 School Breakfast Program
  - CFDA Number 10.555 National School Lunch Program
  - 8. The dollar threshold used to distinguish between Type A and Type B programs was
  - 9. Highland Community School District did not qualify as a low-risk auditee.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2010

## Part II. Findings Related to the Financial Statements

## INTERNAL CONTROL DEFICIENCIES

II-A-10 Segregation of Duties - One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The cash receipts and disbursements, bank deposits and bank account reconciliations were all handled by the same person.

Recommendation - I realize that with a limited number of office employees, segregation of duties is difficult. However, the District should review its operating procedures to obtain the maximum internal control possible under the circumstances.

Response and Corrective Action Planned - We will review our procedures and implement changes to improve internal control, as we deem necessary.

Conclusion - Response accepted.

II-B-10 Financial Statement Preparation - Financial statement preparation is the responsibility of the District. At the present time, District personnel do not have the skills necessary to prepare the District's financial statements and related note disclosures in compliance with generally accepted accounting principles (GAAP). This is not an unusual situation for small governmental entities.

Recommendation - The business manager should consider obtaining additional GAAP training through reading relevant accounting literature and/or attending professional education courses. Since GAAP reporting and disclosures change constantly, the business manager should consider taking training annually to stay up-to-date on GAAP reporting and disclosure requirements. The District should also obtain current governmental accounting, reporting and disclosure reference materials and update them as new pronouncements become effective.

Response - We believe that the business manager has sufficient knowledge to perform her daily duties and take responsibility for the annual financial statements and footnote disclosure in compliance with GAAP, as prepared by the auditor. We certainly understand the need for continuing education classes for all of our staff, including the business manager. The business manager has completed the Iowa School Business Management Academy and regularly attends school finance conferences to renew the certification and keep updated on new accounting and GAAP requirements applicable to her job requirements. However, the business manager does not keep current on the constantly-changing disclosure requirements

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2010

necessary to prepare the footnote disclosures required for the annual financial statements, as we have determined that this is outside of her job duties. We believe it is more efficient use of District funds to have the auditor prepare the annual financial statements and footnote disclosures.

Conclusion - Response accepted.

II-C-10 Material Misstatement not Detected - During the course of my audit, I discovered material misstatements on the District's Certified Annual Report (CAR) that were not detected by the District's internal controls. The retainage payable on the building project was not accrued in the Capital Projects Fund. This misstatement will result in a correction to the beginning balances of the Capital Projects Fund on next year's CAR.

Recommendation - An effective system of internal control should detect material misstatements in the District's financial records and financial reporting. District should review their control procedures and make appropriate changes to improve their internal controls to help eliminate this deficiency.

Response - We feel that our business manager has the knowledge needed to adequately perform her duties. The superintendent reviews some, but not all of the work performed and reports prepared by the business manager. We would like to hire additional office personnel to help with the business manager's workload and to provide more oversight and cross-checking of her work. However, with a limited budget, it is difficult to hire enough adequately-trained office personnel to review each other's work. We will review our procedures and consider making changes we deem necessary.

Conclusion - Response accepted.

## INSTANCES OF NON-COMPLIANCE

No matters were noted.

## HIGHLAND COMMUNITY SCHOOL DISTRICT Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2010

# Part III. Findings and Questioned Costs for Federal Awards

## INSTANCES OF NON-COMPLIANCE

No matters were noted.

## INTERNAL CONTROL DEFICIENCIES

CFDA Number 10.553 School Breakfast Program CFDA Number 10.555 National School Lunch Program Federal Award Year: 2010 U.S. Department of Agriculture Passed through the Iowa Department of Education

CFDA Number 84.394 ARRA - State Fiscal Stabilization Fund (SFSF) - Education State

Grants, Recovery Act

Federal Award Year: 2010 U.S. Department of Education

Passed through the Iowa Department of Education

III-A-10 Segregation of Duties - One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The cash receipts and disbursements, bank deposits and bank account reconciliations were all handled by the same person.

Recommendation - I realize that with a limited number of office employees, segregation of duties is difficult. However, the District should review its operating procedures to obtain the maximum internal control possible under the circumstances.

Response and Corrective Action Planned - We will review our procedures and implement changes to improve internal control, as we deem necessary.

Conclusion - Response accepted.

III-B-10 Financial Statement Preparation - Financial statement preparation is the responsibility of the District. At the present time, District personnel do not have the skills necessary to prepare the District's financial statements and related note disclosures in compliance with generally accepted accounting principles (GAAP). This is not an unusual situation for small governmental entities.

Recommendation - The business manager should consider obtaining additional GAAP training through reading relevant accounting literature and/or attending professional education courses. Since GAAP reporting and disclosures change

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2010

constantly, the business manager should consider taking training annually to stay up-to-date on GAAP reporting and disclosure requirements. The District should also obtain current governmental accounting, reporting and disclosure reference materials and update them as new pronouncements become effective.

Response - We believe that the business manager has sufficient knowledge to perform her daily duties and take responsibility for the annual financial statements and footnote disclosure in compliance with GAAP, as prepared by the auditor. We certainly understand the need for continuing education classes for all of our staff, including the business manager. The business manager has completed the Iowa School Business Management Academy and regularly attends school finance conferences to renew the certification and keep updated on new accounting and GAAP requirements applicable to her job requirements. However, the business manager does not keep current on the constantly-changing disclosure requirements

necessary to prepare the footnote disclosures required for the annual financial statements, as we have determined that this is outside of her job duties. We believe it is more efficient use of District funds to have the auditor prepare the annual financial statements and footnote disclosures.

Conclusion - Response accepted.

#### Part IV. Other Findings Related to Required Statutory Reporting:

1. Certified Budget - Expenditures for the year ended June 30, 2010 exceeded the amended certified budget amount in the non-instructional programs functional area.

Recommendation - Although the certified budget was amended in accordance with Chapter 24.9 of the Code of Iowa, it was not amended to a sufficient amount, before expenditures were allowed to exceed the budget.

Response - Future budgets will be amended in sufficient amounts to ensure the certified budget is not exceeded.

Conclusion - Response accepted.

- 2. Questionable Expenditures I did not note any expenditures that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979, were noted.
- 3. Travel Expense No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2010

4. Business Transactions - Business transactions between the District and District officials are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount
Bev Colbert, business manager	Trucking services	\$2,500
part owner of Colbert Trucking		

The transactions with business manager Colbert's business do not appear to represent a conflict of interest since it did not exceed \$2,500 for the fiscal year, as allowed by Chapter 279.7A of the Code of Iowa.

Recommendation - The District should consult legal counsel to determine the disposition of this matter.

Response - We will review the situation.

- 5. Bond Coverage Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- 6. Board Minutes I noted no transactions requiring Board approval which had not been approved by the Board.
- 7. Certified Enrollment No variances in the basic enrollment data certified to the Iowa Department of Education were noted.
- 8. Supplementary Weighting No variances regarding the supplementary weighting certified to the Iowa Department of Education were noted.
- 9. Deposits and Investments No instances of noncompliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy were noted.
- 10. Certified Annual Reports The Certified Annual Report was certified timely to the Department of Education.
- 11. Categorical Funding No instances were noted of categorical funding being used to supplant rather than supplement other funds.
- 12. Statewide Sales, Services and Use Tax No instances of noncompliance with the use of the statewide sales, services and use tax revenue provisions of Chapter 423F.3 of the Code of Iowa were noted.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2010

Pursuant to Chapter 423F.5 of the Code of Iowa, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax revenue. For the year ended June 30, 2010, the District's financial activity and other required information for the statewide sales, services and use tax revenue are as follows:

Beginning balance		\$ 3,985,340
Revenues		
Statewide sales and services tax revenue	\$ 393,593	
Interest earned	2,436	
Donations	240,000	636,029
Expenditures/transfers out		
School infrastructure		
Equipment	\$ (67,695)	
Construction services	(3,134,396)	
Debt service for school infrastructure		
Revenue debt	(204,240)	(3,406,331)
Ending balance		\$1,215,038

The statewide sales, services and use tax revenue received during the year ended June 30, 2010 is equivalent to a reduction in the following levies:

	Per \$1,000	Property
	of Taxable	Tax
	<u>Valuation</u>	<u>Dollars</u>
	<b>#</b> 0 00010	<b># 204 240</b>
Debt service levy	\$ 0.92212	\$ 204,240
Physical plant and equipment levy	\$ 0.85491	\$ 189,353
		\$ 393,593

13. Financial Condition - The District had unreserved, undesignated deficits in the General Fund and Enterprise-School Nutrition Fund of \$697,313 and \$24,951 at June 30, 2009. The business-type activities and the Enterprise Funds also had negative unrestricted net assets of \$22,701 at June 30, 2010.

Recommendation - The District should continue to monitor these accounts and investigate alternatives to eliminate these deficits.

Response - We will review the situation and implement changes, as needed.

Conclusion - Response accepted.

### HIGHLAND COMMUNITY SCHOOL DISTRICT Audit Staff June 30, 2010

This audit was performed by

Kay Chapman, CPA Tammy Calvert, staff accountant

### HIGHLAND COMMUNITY SCHOOL DISTRICT Corrective Action Plan for Federal Audit Findings For the Year Ended June 30, 2010

Comment <u>Number</u>	Comment Title	Corrective Action Plan	Contact Person, Title, <u>Phone Number</u>	Anticipated Date of Completion
III-A-10	Segregation of Duties	District will investigate and implement alternative procedures to increase segregation of duties.	Bev Colbert Business Manager (319) 648-3822	6/30/2011
III-B-10	Fincancial Statement Preparation	District will investigate and implement alternative procedures to increase controls		

Summary Schedule of Prior Federal Audit Findings For the Year Ended June 30, 2010

The district was not required to have a Single Audit in compliance with OMB Circular A-133 for the prior year (year ended June 30, 2009) therefore, there were no prior audit findings to report.